

Integrated Transport Strategy Discussion Papers and Stage 1 Public Engagement

Tuesday, 15 October 2024

Infrastructure and Public Works Committee

Strategic Alignment - Our Places

Program Contact:

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Public

Approving Officer:

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EXECUTIVE SUMMARY

The City of Adelaide's Strategic Plan 2024-2028 has an objective to facilitate and activate our places in a safe and accessible way for our community.

An Integrated Transport Strategy (ITS) for the City of Adelaide (CoA) is being developed to replace the Smart Move, Transport and Movement Strategy 2012-2022. The ITS will provide a clear policy position for transport and streets within CoA with strategic directions, policies, network maps and an assessment framework to facilitate effective, evidence-based decision-making and ongoing action and evaluation.

The purpose of this report is to seek Council endorsement on a series of transport related discussion papers which will be used as key materials for Stage 1 of community and stakeholder engagement. The purpose of Stage 1 - Engagement is to hear first-hand from different people who move around the city, to ensure the strategy is developed based on real experience and evidence. This will confirm and build on key issues, opportunities and ideas identified from previous engagement and research (e.g. City Plan, Integrated Climate Strategy), test best practice examples and key strategic moves, as well as build community confidence and buy-in on the strategy as it is developed.

Stage 1 engagement will be undertaken over a four-week period, commencing in late October 2024. The engagement will include an online 'Our Adelaide' engagement page as well as a series of face-to-face engagement methods, including specific engagement with children and young people.

Following Council, stakeholder and community feedback through Stage 1 engagement, an engagement report will be developed to summarise key findings and inform the development of a draft Integrated Transport Strategy (including network maps and an implementation plan). Both of these documents are planned to be presented to the Infrastructure and Public Works Committee in April 2025, seeking approval to progress into Stage 2 - Community and Stakeholder Engagement prior to Council formally adopting the Strategy in mid-2025.

RECOMMENDATION

The following recommendation will be presented to Council on 22 October 2024 for consideration

THAT THE INFRASTRUCTURE AND PUBLIC WORKS COMMITTEE RECOMMENDS TO COUNCIL THAT COUNCIL

1. Notes the Discussion Papers and the associated Discussion Paper Summary Documents as per Item 7.5 on the Agenda for the meeting of the Infrastructure and Public Works Committee held on 15 October 2024.
2. Endorses the following Discussion Paper Summary Documents (Attachments) as primary engagement materials for public engagement, as per Item 7.5 on the Agenda for the meeting of the Infrastructure and Public Works Committee held on 15 October 2024:
 - Attachment A - Street Space and Kerbside Management.
 - Attachment B - Cycling and Cycle Parking.
 - Attachment C - Public Transport.

- Attachment D - Motor Vehicles and Parking
 - Attachment E - Walking and Wheeling
 - Attachment F - Shared Micromobility
 - Attachment G - Events, Works and Transport Disruptions
 - Attachment H - Urban Freight, City Servicing, Waste Transport and Deliveries
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IMPLICATIONS AND FINANCIALS

City of Adelaide 2024-2028 Strategic Plan	<p>Strategic Alignment – Our Places</p> <p>The Integrated Transport Strategy will provide strategic direction to activate our places in a safe and accessible way for our community.</p>
Policy	Smart Move Transport and Movement Strategy 2012-2022 will be replaced by the Integrated Transport Strategy.
Consultation	The Stage 1 - Engagement for the Integrated Transport Strategy will be open for a four-week period from Monday 28 October 2024 to Monday 25 November 2024. The results of the engagement feedback and analysis will be reported to Council in April 2025, together with the Draft Integrated Transport Strategy.
Resource	Face-to-face community engagement activities are being led by URPS as part of the ITS consultancy. In addition to this, CoA staff will be coordinating and undertaking an online Our Adelaide engagement. No additional resources are required as a result of this report.
Risk / Legal / Legislative	Not as a result of this report
Opportunities	The Integrated Transport Strategy will identify a series of initiatives that will help deliver upon Council's Strategic Plan objectives.
24/25 Budget Allocation	\$200,000
Proposed 25/26 Budget Allocation	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	Not as a result of this report
24/25 Budget Reconsideration (if applicable)	Not as a result of this report
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	Not as a result of this report

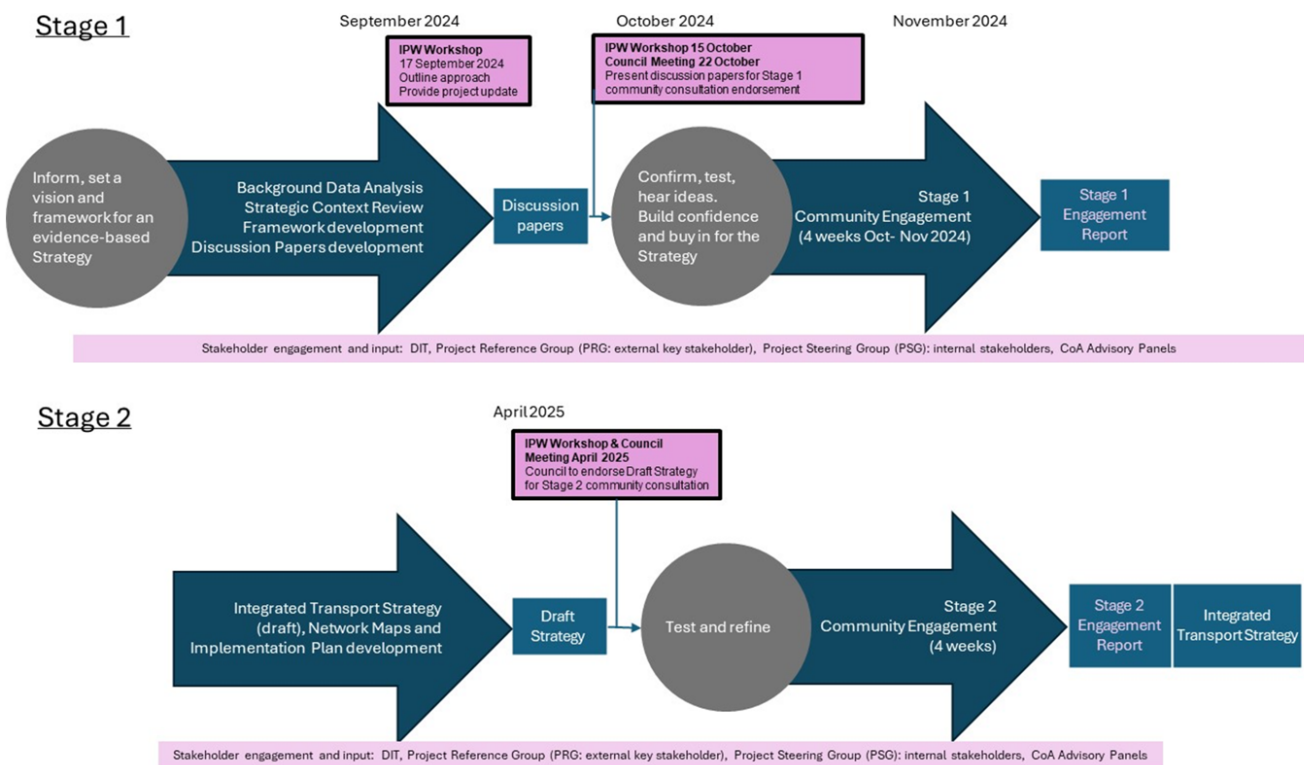
DISCUSSION

1. The purpose of this report is to present a series of transport-related discussion papers and seek Council endorsement to progress into Stage 1 of community and stakeholder engagement for a four-week period between 28 October 2024 and 25 November 2024.
2. The engagement will inform the development of a draft Integrated Transport Strategy (ITS) over December 2024 and early 2025.

Background

3. The ITS is being developed to replace *Smart Move*, The City of Adelaide Transport and Movement Strategy 2012-2022.
4. *Smart Move* aimed to make the city more accessible by accommodating greater travel choices to meet the needs of all users. The Strategy's key priority was to create a people-friendly City by improving conditions for pedestrians, cyclists and those using public transport. It strived to achieve the right balance for accommodating these priority users, while also addressing the needs for parking, loading and car accessibility.
5. While many of *Smart Move*'s objectives are still relevant today, more recent planning frameworks such as *Movement and Place* and *Healthy Streets* have emerged, and together with the *Safe System* approach, have established new ways of thinking about our streets and transport systems.
6. The ITS will be developed to reflect contemporary transport thinking and frameworks, including *Healthy Streets*, *Movement and Place* and the *Safe Systems* approach.
7. Considering these evidence-based frameworks, the ITS will enable improved identification and prioritisation of transport projects, through a systematic and strategic approach.
8. Additionally, it aspires to create a transport system that considers all modes of movement (into and around the city) and enable people to adopt a healthier, more sustainable lifestyle and to result in a greener, more beautiful, equitable and liveable City of Adelaide.
9. The ITS will provide a clear policy position for transport networks and streets within the City. It will include strategic directions, policies, network maps, an assessment framework to facilitate effective decision-making as well as a high-level Implementation Plan.
10. The ITS will sit under City of Adelaide's suite of Strategic Management Plans (i.e. Strategic Plan, Long Term Financial Plan, Asset Management Plans and City Plan) and will provide line-of-sight for new transport-related initiatives that support delivering upon our Strategic Plan's objective to facilitate and activate our places in a safe and accessible way for our community.
11. The ITS is being developed in alignment with key City of Adelaide strategies and planning documents, including the recently endorsed City Plan and Integrated Climate Strategy as well as several key strategic transport initiatives (Citywide Speed Limit Review, Traffic Signal Optimisation Review and School Safety Review) and design principles for our Main Street Revitalisation projects.
12. The Infrastructure and Public Works Committee were presented a high-level overview of the Integrated Transport Strategy on 17 September 2024 [\[Link 1\]](#)
13. Key themes that were discussed were:
 - 13.1. Historic and future mode shifts.
 - 13.2. Future levels of car use and car parking availability with consideration of City Plan and growth ambitions.
 - 13.3. Reducing motor vehicle traffic through the city.
 - 13.4. Ensuring comfort and safety for people walking and wheeling.
 - 13.5. Benchmarks and comparative safety for cycling in Adelaide when compared to other cities.
 - 13.6. Establishing a comprehensive and connected cycling network.
 - 13.7. A continuous active travel city loop (for transport and tourism).
 - 13.8. Increasing the uptake of public transport (including better stop waiting experience and new routes).
 - 13.9. Ensuring businesses are appropriately engaged through the development of the strategy.

14. The ITS is being developed in two key stages.
15. Stage 1 is currently underway and aims to set a vision and framework that will inform an evidence-based strategy. It includes background research and data analysis that will be presented within a series of transport-related discussion papers.
 - 15.1. These discussion papers will be used as key engagement materials for Stage 1 engagement, which aims to confirm, test and hear ideas as well as build confidence and buy-in for the strategy.
 - 15.2. Following Stage 1 engagement, an Engagement Report will be developed to summarise key findings and inform the development of a draft ITS.
16. Stage 2 involves the formal development of a draft ITS that will provide a clear policy position for transport networks and streets within the City. The ITS will include strategic directions, policies, network maps, an assessment framework to facilitate effective decision-making as well as a high-level Implementation Plan.
 - 16.1. Network maps will identify principle-based networks for each mode of transport, with different classifications depending on the importance and nature of the route. There will be associated requirements for the classifications, to provide clarity on target minimum level of service and infrastructure requirements.
 - 16.2. The Stage 1 Engagement Report and a draft ITS are planned to be presented to the Infrastructure and Public Works Committee in April 2025. Council endorsement will be sought to proceed to Stage 2 engagement on the draft ITS, prior to Council formally adopting the Strategy in mid-2025.



Background Research and Discussion Papers

17. Background research and engagement with internal and external stakeholders has been undertaken to develop a series of evidence-based Discussion Papers, which will help facilitate Stage 1 community and stakeholder engagement.
18. Discussion Paper Summary Document has been prepared for each topic to help improve community engagement and understanding and are contained within **Attachments A – H**.
19. Detailed Discussions Papers to support the Discussion Paper Summary Documents can be found within **Links 2 – 9**.

20. The Discussion Papers cover eight topics, which include:
 - 20.1. Street Space and Kerbside Management
 - 20.2. Cycling and Cycle Parking
 - 20.3. Public Transport
 - 20.4. Motor Vehicles and Parking
 - 20.5. Walking and Wheeling
 - 20.6. Shared Micromobility
 - 20.7. Events, Works and Transport Disruptions
 - 20.8. Urban Freight, City Servicing, Waste Transport and Deliveries
21. For each topic, Discussion Papers outline:
 - 21.1. The relevance of the Discussion Paper.
 - 21.2. The strategic context and current situation.
 - 21.3. Best Practice Review.
 - 21.4. What we have heard to date through engagement.
 - 21.5. A summary of current issues, barriers and opportunities.
 - 21.6. Case studies and snapshots of what other cities are doing.
 - 21.7. Key strategic moves.

Stage 1 Community and Stakeholder Engagement

22. The purpose of Stage 1 engagement is to hear from our community to confirm and build on issues, opportunities and themes identified from previous engagement and research. In addition to this, it aims to help build a shared vision and objectives for the Strategy, test best practice examples and key strategic moves, and take on any additional ideas.
23. Stage 1 engagement will try to hear from different people who move around the city. This will be an important part to making sure the strategy is developed based on real experience and evidence, and through implementation will result in inclusive, accessible and safer streets and places.
24. Stage 1 engagement is proposed to occur over a four-week period, from Monday 28 October 2024 to Monday 25 November 2024, and include:
 - 24.1. An online engagement campaign including a survey via Our Adelaide.
 - 24.2. Eight topic-specific Discussion Papers and summarised documents published online to inspire feedback and comment.
 - 24.3. Six collaborative planning workshops with key stakeholders grouped under key discussion topics.
 - 24.4. Four open in-person community engagement sessions in various locations, planned and scheduled to ensure sessions are accessible and convenient for different stakeholders and people in the community (e.g. business owners and operators, people with disability and parents and carers).
 - 24.5. One panel discussion, including guest speakers.
 - 24.6. Child and youth-specific engagement activities.
25. Notification of community engagement will be provided through the following avenues:
 - 25.1. Promotional advertisements on all Customer Service points including the digital screens that Council operates, our Libraries and Community Centres.
 - 25.2. Social Media posts via City of Adelaide social media channels.
26. Our Adelaide - the community will be encouraged to engage and make written submissions through the Our Adelaide newsletter and through City of Adelaide's website linking to detailed information on the Our Adelaide platform.
27. Submissions and feedback will also be able to be sent in writing or through e-mail.

28. Hard copy submission forms will be available inside Consultation Packs from City of Adelaide's Customer Service Centre, libraries and community centres.
29. The community will have the opportunity to have their questions answered by City of Adelaide project staff over the phone or book an appointment to chat to staff in person.
30. A number of key external stakeholders have been engaged through early background research and information gathering and will continue to be engaged throughout the project. These stakeholders include:
 - 30.1. Department for Infrastructure and Transport – to ensure strategic alignment across approaches and directions.
 - 30.2. City of Adelaide's Access and Inclusion Advisory Panel and Gender Lens Workshop participants - to better capture issues and opportunities from all perspectives.
 - 30.3. Project Reference Group (PRG) stakeholders including the RAA, adjoining Councils, the Heart Foundation, the Commissioner for Children and Young People, Bike SA and Walking SA.

Next Steps

31. Subject to Council endorsement, the Stage 1 community and stakeholder engagement will commence and be undertaken between Monday 28 October to Monday 25 November 2024.
32. Following this four-week public engagement period, feedback will be formally collated into an Engagement Report that will be presented to Council in conjunction with the draft Integrated Transport Strategy documents in April 2025.

DATA AND SUPPORTING INFORMATION

Link 1 - [September 2024 Infrastructure and Public Works Committee Workshop Presentation](#)

Link 2 - [Street Space and Kerbside Management Discussion Paper](#)

Link 3 - [Cycling and Cycle Parking Discussion Paper](#)

Link 4 - [Public Transport Discussion Paper](#)

Link 5 - [Motor Vehicles and Parking Discussion Paper](#)

Link 6 - [Walking and Wheeling Discussion Paper](#)

Link 7 - [Shared Micromobility Discussion Paper](#)

Link 8 - [Events, Works and Transport Disruptions Discussion Paper](#)

Link 9 - [Urban Freight, City Servicing, Waste Transport and Deliveries Discussion Paper](#)

ATTACHMENTS

Attachment A - Street Space and Kerbside Management Discussion Paper Summary

Attachment B - Cycling and Cycle Parking Discussion Paper Summary

Attachment C - Public Transport Discussion Paper Summary

Attachment D - Motor Vehicles and Parking Discussion Paper Summary

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Attachment H - Urban Freight, City Servicing, Waste Transport and Deliveries Discussion Paper Summary

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